

EACH response – EBA consultation paper ‘on minimum requirements for own funds and eligible liabilities under BRRD’ – EBA/2014-41

1. Introduction

The European Association of CCP Clearing Houses (EACH) represents the interests of Central Counterparties Clearing Houses (CCPs) in Europe since 1992. EACH currently has 20 members from 16 different European countries. EACH is registered in the European Union Transparency Register with number 36897011311-96. EACH welcomes the opportunity to provide input to the EBA on the ‘Draft Regulatory Technical Standards on criteria for determining the minimum requirement for own funds and eligible liabilities under Directive 2014/59/EU’.

2. General response to the consultation paper

Although we understand that CCPs are not the targeted audience of this consultation, we would like to take this opportunity to clarify that the concept of Total loss absorbing capacity (TLAC), Minimum requirement for own funds and eligible liabilities (MREL) or any similar tool should not be applied to CCPs, mainly for the reason that CCPs, including those holding a banking license, are fundamentally different Financial Market Infrastructures (FMIs) compared with banks. The differences between these types of institutions range from their business objectives, the way they perform risk management, through to their supervisory architecture.

MREL is designed to enable the resolution of a bank to avoid public bail-outs, by forcing losses onto creditors first. CCPs already have a structured default waterfall/lines of defence to apply losses against. The liabilities of CCPs primarily arise out of their intermediary role as a risk manager between their participants, while CCPs do not issue debt/borrow money. Transposing a MREL designed for banks would therefore be unnecessary and disruptive to the incentive/disincentive scheme CCPs have already created, and enshrined in EMIR, for managing defaults of their members without public money.

Furthermore, EACH believes that for CCPs EMIR already set strict own funds requirements tailor made for CCPs’ businesses and their risk profiles. Further business activities are strictly regulated and limited. This provides an appropriate basis to ensure sufficient resources are available to withstand losses under very extreme conditions and guarantees that the CCP can wind down its activity in an orderly manner.

Table 1 below summarises the key differences between banks and CCPs.

Table 1 - Key differences between a CCP and a bank

Issue	CCPs	Banks
Business objective	Counterparty risk mitigation	Various businesses related to risk taking: fractional reserve banking, investing on own account, investing on the account of its clients, securitisation, provision of loans, maturity transformation etc.
Probability of default	CCPs assume a probability of default of 100% in the margin model without credit assessments.	Banks typically consider counterparty credit risk with probabilities of less than 100%.
Risk management	Conservative risk modelling as demonstrated during the crisis	Risk management models challenged during the crisis
Lines of defence	Defaulting Members' Margin (Variation, Initial, Intraday cash calls, Concentration and other buffer margins), Defaulting members' default fund contributions, CCP's skin in the game, Remaining mutualised default fund, Contingent Resources in the form of Powers of Assessment, Additional CCP Capital.	Capital only
Collateralisation	Exposures fully collateralised	Collateralisation models challenged during the crisis
Economising collateral	Yes, multilateral netting allows less collateral to be set against risks	No
Derivatives activity	Only standardised derivatives cleared	Enter into both standardised and non-standardised derivatives
Process in case of default	Structured and transparent DMP	Depending on counterparty, typically a case-by-case application of close out netting and individual trading over time.

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